



SPECIALIST PROSECUTOR'S OFFICE
ZYRA E PROKURORIT TË SPECIALIZUAR
SPECIJALIZOVANO TUŽILAŠTVO

In: KSC-BC-2020-06
Specialist Prosecutor v. Hashim Thaçi, Kadri Veseli, Rexhep Selimi and Jakup Krasniqi

Before: Trial Panel II
Judge Charles L. Smith, III, Presiding Judge
Judge Christoph Barthe
Judge Guénaél Mettraux
Judge Fergal Gaynor, Reserve Judge

Registrar: Dr Fidelma Donlon

Filing Participant: Specialist Prosecutor's Office

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Prosecution submission pertaining to periodic detention review of Jakup Krasniqi

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I. INTRODUCTION

1. Pursuant to Article 41 of the Law¹ and Rule 57 of the Rules,² the Specialist Prosecutor's Office ('SPO') makes the following submissions in support of the need for the continued detention of the Accused Jakup Krasniqi ('Krasniqi'). The Pre-Trial Judge, the Court of Appeals, and this Panel have repeatedly held that Krasniqi's detention is justified on multiple bases, that no conditions short of detention in the Kosovo Specialist Chambers' ('KSC') detention facilities would be sufficient to mitigate the risks, and that the detention period—taking all relevant circumstances into account—is reasonable. Since the most recent determination of this Panel on 13 November 2024,³ there has been no change in circumstances that merits deviating from that determination. Indeed, the continued progression of trial and related developments further buttress the necessity and reasonableness of detention.

II. PROCEDURAL HISTORY

2. As noted by the Panel, the relevant procedural history regarding Krasniqi's detention has been set out extensively in previous decisions.⁴

3. On 3 April 2023, the trial commenced.⁵

4. On 5 December 2024, testimony of the one-hundred-and-ninth (109th) witness concluded.

¹ Law no.05/L-053 on Specialist Chambers and Specialist Prosecutor's Office, 3 August 2015 ('Law'). Unless otherwise indicated, all references to 'Article(s)' are to the Law.

² Rules of Procedure and Evidence Before the Kosovo Specialist Chambers, KSC-BD-03/Rev3/2020, 2 June 2020 ('Rules'). All references to 'Rule' or 'Rules' herein refer to the Rules, unless otherwise specified.

³ Decision on Periodic Review of Detention of Jakup Krasniqi, KSC-BC-2020-06/F02712, 13 November 2024 ('Eighteenth Detention Decision').

⁴ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, paras 1-3.

⁵ Transcript (Opening Statements), 3 April 2023.

III. SUBMISSIONS

5. The relevant applicable law is set out in Article 41, and Rules 56 and 57, and has been laid out extensively in earlier decisions.⁶

6. Since the most recent detention decision, there have been no developments that diminish the factors supporting the need and reasonableness of detention. Indeed, the continued progression of trial through the testimony of the one-hundred-and-ninth (109th) witness and other developments in the case augment the necessity of detention.

A. GROUNDED SUSPICION

7. Article 41(6)(a) requires a grounded suspicion that the detained person has committed a crime within the jurisdiction of the KSC.⁷ There remains a grounded suspicion that Krasniqi has done so.⁸ The Confirmation Decision determined that there is a suspicion that Krasniqi is liable for crimes against humanity and war crimes as identified in Articles 13, 14, and 16,⁹ to a standard that exceeds the 'grounded suspicion' required for detention.¹⁰ The Pre-Trial Judge later also confirmed amendments to the Indictment that added further, similar charges against Krasniqi.¹¹ Nothing has occurred since the confirmation decisions that would detract from this determination. Indeed, it

⁶ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.8.

⁷ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.10.

⁸ See Article 41(6)(a); Eighteenth Detention Decision, KSC-BC-2020-06/F02712, paras 12-13.

⁹ Public Redacted Version of Decision on the Confirmation of the Indictment Against Hashim Thaçi, Kadri Veseli, Rexhep Selimi and Jakup Krasniqi, KSC-BC-2020-06/F00026/RED, 26 October 2020, para.521(a).

¹⁰ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.12.

¹¹ Public Redacted Version of Decision on the Confirmation of Amendments to the Indictment Against Hashim Thaçi, Kadri Veseli, Rexhep Selimi and Jakup Krasniqi, KSC-BC-2020-06/F00777/RED, 22 April 2022, para.185; see also Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.12.

has been repeatedly confirmed that there remains a well-grounded suspicion that Krasniqi has committed crimes within the KSC's jurisdiction.¹²

B. DETENTION IS JUSTIFIED UNDER ALL ARTICLE 41(6)(B) FACTORS

8. The Court of Appeals has been clear that, once a grounded suspicion under Article 41(6)(a) is identified, an articulable basis of a single ground under Article 41(6)(b) is sufficient to support detention.¹³ The three grounds under Article 41(6)(b) justifying detention are: (i) risk of flight; (ii) potential obstruction; and (iii) risk of additional crimes.¹⁴ The applicable standard is articulable grounds that support a 'belief' that there is a risk of one of the Article 41(6)(b) grounds occurring.¹⁵ The 'belief' test denotes 'an acceptance of the possibility, not the inevitability, of a future occurrence'.¹⁶ In other words, the standard to be applied is less than certainty, but more than a mere possibility of a risk materialising.¹⁷ The Panel has noted that 'articulable' in this context means specified in detail by reference to the relevant information or evidence.¹⁸ In considering whether an accused should be detained or released, the relevant panel must consider

¹² See, e.g., Eighteenth Detention Decision, KSC-BC-2020-06/F02712, paras 12-13.

¹³ See *Prosecutor v. Gucati and Haradinaj*, Consolidated Decision on Nasim Haradinaj's Appeals Against Decisions on Review of Detention, KSC-BC-2020-07/IA007/F00004, 6 April 2022, para.49.

¹⁴ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.14.

¹⁵ Decision on Jakup Krasniqi's Appeal Against Decision on Interim Release, KSC-BC-2020-06/IA002/F00005, 30 April 2021 ('First Appeals Decision'), paras 24-28.

¹⁶ First Appeals Decision, KSC-BC-2020-06/IA002/F00005, para.22.

¹⁷ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.14; First Appeals Decision, KSC-BC-2020-06/IA002/F00005, para.26; *Prosecutor v. Gucati and Haradinaj*, Public Redacted Version of Decision on Review of Detention of Nasim Haradinaj, KSC-BC-2020-07/F00507/RED, 21 December 2021 ('Haradinaj Decision'), para.28.

¹⁸ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.14 *citing* Article 19.1.31 of the Kosovo Criminal Procedure Code 2012, Law No. 08/L-032 defining 'articulable' as: 'the party offering the information or evidence must specify in detail the information or evidence being relied upon'.

whether measures other than detention would sufficiently reduce the risk of the Article 41(6)(b) factors occurring.¹⁹

i. Risk of Flight (Article 41(6)(b)(i))

9. Krasniqi is aware of the serious confirmed charges against him, and the possible lengthy prison sentence that may result therefrom, and he is constantly gaining more knowledge about the evidence in relation to those crimes.²⁰ The possible imposition of such a sentence becomes more concrete with the expeditious progression of trial, the continuing efforts and progress being made by the SPO to streamline its case, and the admission of further evidence, testimony, and judicial notice of adjudicated facts.²¹ All of the above must be taken into consideration in relation to prior findings concerning Krasniqi's means to travel.²² Therefore, the combination of all of these factors elevates Krasniqi's risk of flight to a 'sufficiently real possibility'.²³

ii. Risk of Obstruction of Proceedings (Article 41(6)(b)(ii))

10. Krasniqi continues to present a risk of obstructing proceedings, consistent with this Panel's recent conclusions.²⁴

¹⁹ Judgment on the Referral of the Rules of Procedure and Evidence Adopted by Plenary on 17 March 2017 to the Specialist Chamber of the Constitutional Court Pursuant to Article 19(5) of the Law no. 05/L-053 on Specialist Chambers and Specialist Prosecutor's Office, KSC-CC-PR-2017-1/F00004, 26 April 2017, para.14.

²⁰ Decision on Jakup Krasniqi's Application for Interim Release, KSC-BC-2020-06/F00180, 22 January 2021, para.29.

²¹ Decision on Prosecution Motion for Judicial Notice of Adjudicated Facts, 17 May 2023, with Annex 1, confidential, and Annex 2, public; Decision on Second Prosecution Motion for Judicial Notice of Adjudicated Facts, 21 August 2024, with Annex 1, confidential, and Annex 2, public.

²² See Public Redacted Version of Decision on Periodic Review of Detention of Jakup Krasniqi, KSC-BC-2020-06/F01110/RED, 18 November 2022, para.30.

²³ See e.g. First Appeals Decision, KSC-BC-2020-06/IA002/F00005, para.28.

²⁴ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.24.

11. The Panel has previously determined that there is a risk of Krasniqi obstructing KSC proceedings based on, *inter alia*: (i) his position of influence which, combined with the willingness and ability to obtain access to confidential information inaccessible to the public, allows for the reasonable conclusion that it is possible for Krasniqi to secure access to confidential information related to matters to which he is currently connected; (ii) his public statements criticising the KSC; and (iii) the content of a 24 April 2020 Facebook post targeting 'collaborators'.²⁵ Furthermore, the Court of Appeals has confirmed that: (i) there are indications that Krasniqi is, at least, predisposed to witness intimidation, for reasons earlier stated; and (ii) in assessing whether there is a risk that Krasniqi will obstruct the proceedings if released, it was not unreasonable to take into account, among other factors, Krasniqi's public statements criticising the KSC or the Facebook post of 24 April 2020.²⁶ The Panel has recently emphasised that the passage of time since prior findings on obstruction does not, in and of itself, affect findings previously made regarding the concrete risks of obstruction.²⁷

12. There is a persistent climate of intimidation of witnesses and interference in criminal proceedings against former KLA members in Kosovo, which the Court of Appeals has agreed is a relevant 'contextual consideration'.²⁸ Similar findings were made in the

²⁵ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.21.

²⁶ First Appeals Decision, KSC-BC-2020-06/IA002/F00005, para.28.

²⁷ Decision on Periodic Review of Detention of Jakup Krasniqi, KSC-BC-2020-06/F02313, 15 May 2024 ('Fifteenth Detention Decision'), para.21.

²⁸ Public Redacted Version of Decision on Hashim Thaçi's Appeal Against Decision on Review of Detention, KSC-BC-2020-06/IA017/F00011/RED, 5 April 2022, paras 41-48; Public Redacted Version of Decision on Kadri Veseli's Appeal Against Decision on Remanded Detention Review and Periodic Review of Detention, KSC-BC-2020-06/IA014/F00008/RED, 31 March 2022, para.50; Public Redacted Version of Decision on Rexhep Selimi's Appeal Against Decision on Remanded Detention Review and Periodic Review of Detention, KSC-BC-2020-06/IA015/F00005/RED, 25 March 2022, para.43.

Mustafa Trial Judgment²⁹ and the *Gucati and Haradinaj* Appeal Judgment.³⁰ The Trial Panel in *Gucati and Haradinaj* considered that ‘witness protection has continued to be a live and critical issue in Kosovo’,³¹ and credited the testimony of defence expert Robert Reid, who remarked that, in over 20 years in the field, he had never seen witness intimidation on the level that exists in Kosovo.³² This climate of witness intimidation continues to persist, as noted by the *Shala* Trial Panel³³ and as seen in media reports following recent testimony in public session.³⁴

13. Moreover, Krasniqi has received information concerning upcoming witnesses and the risk of obstruction increases as the remaining number of witnesses becomes increasingly focused.

14. In this regard, the Panel has previously noted that the disclosure of such highly sensitive information to the Krasniqi Defence necessarily results in it becoming known to a broader range of persons, including the Accused.³⁵ This continues to amplify the risk of sensitive information pertaining to witnesses becoming known to members of the public before the witnesses in question give evidence,³⁶ which, in the context of the release of an

²⁹ *Prosecutor v. Mustafa*, Further Redacted Version of Corrected Version of Public Redacted Version of Trial Judgment, KSC-BC-2020-05/F00494/RED3/COR, 16 December 2022, para.57.

³⁰ *Prosecutor v. Guçati and Haradinaj*, Appeal Judgment, KSC-CA-2022-01/F00114, 2 February 2023, para.438 (quoting KSC-BC-2020-07, Transcript, 18 May 2022, pp.3858-3859).

³¹ *Prosecutor v. Guçati and Haradinaj*, Public Redacted Version of the Trial Judgment, KSC-BC-2020-07/F00611/RED, 18 May 2022 (‘Case 7 Judgment’), para.579.

³² Case 7 Judgment, KSC-BC-2020-07/F00611/RED, para.577.

³³ See *Prosecutor v. Shala*, Summary of Trial Judgment, KSC-BC-2020-04, 16 July 2024, para.6.

³⁴ See Arberi, ‘Denigrating graffiti for Fadil Geci are place in Pristina’, 25 October 2024, accessed at www.koha.net/arberi/grafite-denigruse-per-fadil-gecin-vendosen-ne-prishtine.

³⁵ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.22.

³⁶ See Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.22.

Accused, would not be conducive to the effective protection of witnesses who are yet to testify.³⁷

15. As held by the Trial Panel in *Gucati and Haradinaj*, ‘the mere fact that the Accused is entitled to disclosure of relevant material does not mean that the Panel ought to ignore the risks that come with such disclosure, especially in the context of conditional release.’³⁸

iii. Risk of Criminal Offences (Article 41(6)(b)(iii))

16. Krasniqi continues to present a risk of committing further crimes, consistent with this Panel’s recent conclusions.³⁹

17. The Panel recalled its previous finding that the risk of Krasniqi committing further crimes continues to exist, opined that the same factors that were taken into account in relation to the risk of obstruction are relevant to the analysis of the risk of committing further crimes, and concluded that no new circumstances have arisen since the last detention review that would justify a different finding in respect of this matter.⁴⁰

18. Moreover, the crimes against humanity and war crimes that Krasniqi is charged with are extremely serious, they are alleged to have been committed in cooperation with others, and the Confirmation Decision describes Krasniqi’s personal participation in the commission of crimes.

19. The Panel has highlighted the fact that the trial in this case has started, and that any risk of the further commission of crimes must be avoided.⁴¹

³⁷ See Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.22.

³⁸ Haradinaj Decision, KSC-BC-2020-07/F00507/RED, para.36.

³⁹ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.28.

⁴⁰ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.27.

⁴¹ Fifteenth Detention Decision, KSC-BC-2020-06/F02313, para.27.

20. This Panel's previous conclusion that the continuing disclosure of sensitive information presented an unacceptable risk for the commission of further crimes applies even more forcefully as trial continues to progress.

C. NO MODALITIES OF CONDITIONAL RELEASE ARE ABLE TO SUFFICIENTLY MITIGATE THE RISKS

21. The relevant risks can only be effectively managed at the KSC's detention facilities, as recently re-affirmed by the Panel.⁴²

22. Regarding the risks of obstructing the progress of KSC proceedings and committing further crimes, the Panel found that none of the formerly proposed conditions, nor any additional measures foreseen in Article 41(12) could sufficiently mitigate the existing risks.⁴³

23. Further, the Panel found that the measures in place at the KSC detention facilities, viewed as a whole, provide robust assurances against unmonitored visits and communications with family members and pre-approved visitors with a view to minimising the risks of obstruction and commission of further crimes.⁴⁴ Moreover, they offer a controlled environment where a potential breach of confidentiality could be more easily identified and/or prevented.⁴⁵

24. The Panel has concluded that it is only through the communication monitoring framework applicable at the KSC detention facilities that Krasniqi's communications can

⁴² Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.40.

⁴³ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.33.

⁴⁴ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.33.

⁴⁵ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.33.

be restricted in a manner that would sufficiently mitigate the risks of obstruction and commission of further crimes.⁴⁶

25. Nothing has occurred since the previous determination warranting a different assessment on conditions, either generally or for a discrete period of time; rather, the continuation of trial and attendant further disclosure make the underlying risks higher than ever.

D. DETENTION REMAINS PROPORTIONAL

26. Detention remains proportional. At the last detention review, this Panel found that Krasniqi's detention for a further two months was necessary and reasonable in the specific circumstances of the case.⁴⁷

27. In that regard, the Panel recalled that the reasonableness of an accused's continued detention must be assessed on the facts of each case and according to its special features, which, in this case, include: (i) that Krasniqi is charged with ten counts of serious international crimes in which he is alleged to play a significant role; (ii) that, if convicted, Krasniqi could face a lengthy sentence; (iii) the continuing risks under Article 41(6)(b)(ii)-(iii) cannot be sufficiently mitigated by the application of reasonable alternative measures; (iv) the case against Krasniqi is complex; (v) the climate of witness intimidation; and (vi) the fact that the trial is ongoing.⁴⁸

28. Here, taking these same, and additional, factors into consideration, Krasniqi's detention continues to be reasonable, especially in light of the continuing reasonable

⁴⁶ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.33.

⁴⁷ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.48.

⁴⁸ Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.45.

progression of proceedings⁴⁹ and the efforts being made by the SPO to streamline its case and ensure that the trial continues to proceed as expeditiously as possible.

IV. CONCLUSION

29. For the foregoing reasons, Krasniqi should remain detained.

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At The Hague, the Netherlands.

⁴⁹ In this regard, *see* Eighteenth Detention Decision, KSC-BC-2020-06/F02712, para.48; Decision on Periodic Review of Detention of Hashim Thaçi, KSC-BC-2020-06/F02491, 14 August 2024, paras 36-37; Decision on Periodic Review of Detention of Kadri Veseli, KSC-BC-2020-06/F02490, 14 August 2024, paras 35-36.